Yaws in Ecuador: impact of control measures on the disease in the Province of Esmeraldas

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Abstract

**Objectives**—To determine the impact of a community-based programme of yaws control in Esmeraldas province in Ecuador.

**Methods**—Community health workers provided mass treatment and subsequent surveillance for the detection and treatment of new cases and their contacts over the period 1988 to 1993. Clinical and serological surveys were performed in the study area in 1988 and 1993.

**Results**—Over the 5 year observation period, the number of communities with active infections had decreased by 75%, from 20 communities in 1988 to 5 in 1993. In 1993, 4 communities were found free of clinical infections as well as latent infections. There was a corresponding decrease of 94-6% in the prevalence of dura lesions (from 11.2% to 0.6%), and a reduction of 97.3% in latent infections (from 93.6% to 2.5%).

**Conclusions**—The control of yaws using existing community-based health workers has proved very effective in Ecuador.

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Keywords: Yaws; Ecuador; Primary health care

Introduction

In Ecuador, since 1940, active clinical cases of yaws have been documented in the northwestern part of the coastal province of Esmeraldas and in the areas of Cotuno and Archidona in the eastern Amazon province of Napo. In 1958 a national eradication programme was initiated using mass penicillin treatment. An established surveillance programme continued until 1964 when the incidence of disease was 0.03 per 1000 population. Since 1964, although a steady increase of disease has been documented in the province of Esmeraldas, no cases have been documented in the Napo province. In 1988, an epidemiological survey in the Santiago Basin, province of Esmeraldas, showed a prevalence of 11.3% for active disease and a seropositivity of 94.9%. The Rió Santiago was hyperendemic (prevalence, 17.9%; seropositivity, 98.0%) while Rió Zapallito was mesoendemic, and Rió Cayapas and Rió Onzoles were hypoendemic for the disease. Mass treatment of the basin using benzathine penicillin G was according to WHO recommendations. Over the past 5 years a control surveillance programme, utilising community-based primary health care workers, was employed in the detection and treatment of all new clinical cases and their contacts. To evaluate the impact of these interventions on the disease, a second epidemiological evaluation of the focus was done in 1993. Reported here are the results of this study.

Materials and methods

In the months of January to May, 1993, a second epidemiological, clinical and serological evaluation was done in the focus of yaws located in the Santiago basin, province of Esmeraldas. The study evaluated the same 87 communities examined in 1988. The maximum number of those that were included in the previous study were re-examined as well as all children born after 1988. A total of 2633 persons, 94.3% of the total population according to the current census, were examined.

The epidemiological study, utilising an updated census as the basis to identify all new and previously studied individuals, was done to document all persons who presented with any of the various dermatological lesions of yaws. In the same special chart prepared for the first study, were noted all the clinical classification of the lesions, anatomical sites, age, sex, and race of those examined. The levels of endemity, as defined by WHO, were used to assess the population studied. Hyperendemic, mesoendemic and hypoendemic areas were defined as areas in which the prevalence of active clinical lesions seen were >10%, 5–10%, <5% respectively.

Serological testing to detect latent cases was done on all individuals, except those less than one year of age, using the rapid plasma reagin (RPR) card test. All patients positive for RPR were confirmed with the FTA-Abs test. Latency was defined as the presence of a positive RPR test confirmed by FTA-Abs in the absence of evidence of any clinical lesions characteristic of yaws, without a history of other treponemal infection or post-treatment of yaws.

Seropositive individuals were treated with benzathine penicillin G (BPG) according to WHO recommendations.

Results

**Endemic areas**

To evaluate the impact of the control programme, the 20 communities along Rió
Comparison of the prevalence of clinical cases and seropositivity by RPR and FTA-Abs in 1988 and 1993 of the 20 communities in the endemic area for yaws, Esmeraldas province, Ecuador

<table>
<thead>
<tr>
<th>Geographical areas</th>
<th>Prevalence (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Clinical cases</td>
</tr>
<tr>
<td>Rio Santiago</td>
<td>10-0</td>
</tr>
<tr>
<td>Playa de Oro</td>
<td>20-0</td>
</tr>
<tr>
<td>Playa Tigre</td>
<td>19-1</td>
</tr>
<tr>
<td>Palma Real</td>
<td>21-1</td>
</tr>
<tr>
<td>Chanazal</td>
<td>15-2</td>
</tr>
<tr>
<td>Selva Alegre</td>
<td>23-0</td>
</tr>
<tr>
<td>Timbiré</td>
<td>12-6</td>
</tr>
<tr>
<td>El Porvenir</td>
<td>22-2</td>
</tr>
<tr>
<td>Las Antionas</td>
<td>13-0</td>
</tr>
<tr>
<td>Negrital</td>
<td>19-8</td>
</tr>
<tr>
<td>La Peña</td>
<td>15-3</td>
</tr>
<tr>
<td>Rocafuerte</td>
<td>26-7</td>
</tr>
<tr>
<td>Rio Cayapas</td>
<td>19-0</td>
</tr>
<tr>
<td>San Miguel</td>
<td>2-0</td>
</tr>
<tr>
<td>Máfia</td>
<td>4-0</td>
</tr>
<tr>
<td>Zapallo Grande</td>
<td>3-5</td>
</tr>
<tr>
<td>Telembali</td>
<td>8-9</td>
</tr>
<tr>
<td>Rio Zapallito</td>
<td>6-8</td>
</tr>
<tr>
<td>Juan Montalvo</td>
<td>2-0</td>
</tr>
<tr>
<td>Aquil Me Quedo</td>
<td>1-4</td>
</tr>
</tbody>
</table>

Santiago, Rio Cayapas, Rio Zapallito and Rio Onzoles, which were positive for yaws in 1988, were re-examined. Fourteen of the 20 communities were found to be positive for yaws owing to the presence of individuals with either clinical dermal lesions or latent infections. Of the 2633 persons examined, only 16 (0.6%) presented with clinical dermal lesions, and 60 (2.3%) were detected by serology to have latent infections, as compared with a prevalence of clinical lesions of 11.2% and a latent infection of 93.6% in 1988. The 16 individuals with active clinical lesions of yaws were found in only four communities located on river Rio Santiago, and one on Rio Zapallito as compared with the 333 persons with dermal lesions found in all 20 communities in 1988. Latent infections were found in the remaining nine communities in the three river systems. In four communities no dermal lesions or latent infections were detected.

Non-endemic areas
All the 67 communities that were tested in 1988 and found to be negative for yaws, still remained negative for clinical dermal lesions or latent infection for yaws in 1993.

Prevalence
A marked reduction in the prevalence of individuals with dermal lesions was documented in all 20 communities re-examined (table 3), with 15 communities now free of clinical yaws as compared with 1988. A persistent focus remains active on the Rio Santiago, involving three adjacent communities, Palma Real, Playa Tigre and Angostura, as documented by the significant number of individuals with clinical lesions and latent infections. The Rio Cayapas and Rio Onzoles were found free of any clinical dermal lesions of yaws, although an alarmingly low prevalence of latent infections still existed. Those with latent infections and clinical presentation of yaws on the Rio Zapallito reflects the constant migration and personal contact that these two communities have with the focus on Rio Santiago.

The reduction in the prevalence of those with latent infections in all communities reflects the efficacy of the mass treatment with benzathine penicillin in 1988 and the surveillance programme of community-based detection and treatment of new cases. Those positive for RPR serology were reconfirmed as positive with FTA-Abs test.

In individuals found with dermal lesions of yaws, the majority (93.8%) were less than 20 years of age (aged 1-12 years; 62.5%; aged 13-19, 31.3%). Only one case (6.2%) was found in an individual over 20 years of age (36 years old). The clinical lesions were more frequent in males (82.3%) than females (17.7%).

Clinical manifestation
Single or multiple lesions were found most frequently in the lower limbs (35%), followed by the feet (12%), and abdomen/lumbar area (12%). Dermal lesions generalised over all body parts were found in 41% of cases (fig 1). The primary lesion, the papilloma both single and multiple, was the most common lesion found (82.6%) followed by the ulcerative form (17.4%) (fig 2).

Treatment
Mass treatment with benzathine penicillin was given to the two communities on Rio Zapallito and the three communities, Palma Real, Playa Tigre and Angostura on the Rio Santiago. In all other communities only the clinical and latent cases of yaws were given treatment.

In the community Palma Real on the Rio Santiago during the 5 year surveillance, three...
Clinical cases of yaws which did not respond to repeated penicillin treatments, were detected. An alternative medication, doxycycline, 300 mg for 10 days, was used with good results on these patients.

Discussion

Worldwide campaigns against endemic treponematoses has halted the disease transmission in many areas and held the promise of complete eradication if intensive surveillance could have been maintained. The failure of many countries to intergrate active control measures into the functions of the rural health services has led to the gradual build-up and extension of treponemal reservoirs with the resurgence of foci with increased disease transmission.\textsuperscript{11-15} Owing to premature discontinuation of the surveillance programme in Ecuador, there has also been a resurgence of yaws over the past 10 years.\textsuperscript{7}

The present programme for the control of yaws in the focus located in the Esmeraldas province, using community-based health workers to facilitate mass treatment and the subsequent surveillance to detect and treat new cases and their contacts, has had an important impact on the control and transmission of the disease. In five years, from 1988 to 1993, the number of communities with active infections found in the endemic focus has decreased by 75%, with a corresponding decrease of 94.6% in the prevalence of individuals with dermal lesions and a reduction of 97.3% in latent infections as detected by serology. There was no evidence of the disease spreading to other non-endemic areas.

Nevertheless, a small endemic focus still persists on the Rio Santiago. This is probably due to clinical resistance to repeated penicillin treatment documented in several cases. With the constant interchange between the adjacent communities, re-infection probably occurred as witnessed by the level of latent and clinical cases found in this study. Constant surveillance of this focus is required to monitor the efficacy of the alternative treatment given and to assure that the disease is controlled. Otherwise, new periodic episodes of infection will continue to occur.

The finding of yaws being clinically resistant to repeated penicillin treatments is not surprising since evidence exists that strongly suggests that treponemes do have the potential to acquire resistance determinants.\textsuperscript{16} Plasmid DNA has been found in a strain of Treponema pallidum\textsuperscript{17} and in an experimental setting treponemes do have the ability to acquire antibiotic resistance. Although such antibiotics as chloramphenicol, tetracycline, erythromycin and cephalosporins have all been shown to be efficacious for therapy for syphilis, there is no recent information concerning their efficacy in treatment of yaws. Since tetracyclines were used successfully in treatment of yaws in a limited clinical trial,\textsuperscript{18} the positive response experienced with doxycycline treatment is not surprising. If with the repetition of the serological testing in several years there is a decrease in the titres with no reappearance of clinical lesions, doxycycline can be used as an alternative antibiotic for the treatment of yaws.

As the serological tests used in this study (RPR and FTA-AbS) are unable to distinguish yaws from other treponemal infections, it is possible that some of the infections labelled as latent yaws were due to Treponema pallidum. However, none of the cases gave a history of or clinical evidence of syphilis, which, while not excluding syphilis, makes the diagnosis at an epidemiological level, less likely. In addition, it is probable that some seropositive individuals although they were effectively treated in 1988, still maintained residual antibody levels, not indicative of active disease.

The clinical lesions of yaws seen in all of the newly infected cases were of the classic type: frambesia form, papillomata which presented as single, multiple or generalised lesions all over the body. There were no cases of attenuated, atypical lesions which have been reported in areas where the prevalence has been reduced by control measures.\textsuperscript{19} Since, in the present study emphasis was put on the evidence of new or recurrent infections (such as primary and secondary papillomata) no mention was made of late yaws. The prevalence of late yaws (gangosa) was unchanged from the 1988 survey.

The general aim of any control programme is to eliminate infectious yaws. The specific intention is to stop or reduce transmission and therefore incidence by attacking the main source of infection, the secondary eruption. In the past, the majority of control programmes used against endemic yaws have been vertical.\textsuperscript{20} These generally have been very costly,
have had incomplete coverage, and have experienced poor community cooperation. Few programmes have been sustainable. These programmes have also failed to actively seek and treat yaws cases and contacts after mass treatment campaigns have terminated.21

Using the horizontal programme in which community-based health workers are involved in all aspects of the control program in Ecuador has yielded excellent results. Since a community-based health care system already existed and was involved in the control and monitoring of other tropical diseases, such as malaria, leprosy, onchocerciasis, and leishmaniasis in the yaws-endemic areas, educating and training these workers to include one more disease was not difficult. Education programmes were intensified to help the leaders more aware of the disease, more skilled in its diagnosis and treatment, and in the management of patients and contacts. On the community level these leaders in turn were responsible: (1) to educate their respective communities about the disease and how it could be controlled; (2) to update all censuses and identify all clinical cases which would later be verified by the area supervisor; (3) to assist in sample taking for serology to detect latent infections; (4) to treat all indicated communities and individuals with penicillin; and (5) to maintain a constant surveillance and control of new clinical cases and their contacts. Community cooperation was excellent as each community were motivated to eliminate this disease which affects primarily their children. The health workers' aggressive surveillance to identify and treat all new clinical cases and contacts has been a major factor in maintaining the low prevalence of yaws in this focus.

This study has shown that by using a community-based health care system, the deficiencies experienced with the vertical control programmes can be overcome. Community health care workers play a key role not only in the mass treatment campaigns but in their respective communities as they aggressively seek and contain yaws cases after mass treatment campaigns have reduced yaws prevalence to low levels. In this manner yaws can be controlled effectively and perhaps one day may be eradicated.

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